103D CONGRESS 1ST SESSION

## H. R. 2483

To amend the Immigration and Nationality Act to make changes in the laws relating to nonimmigrants and immigrants.

## IN THE HOUSE OF REPRESENTATIVES

JUNE 22, 1993

Mr. MAZZOLI (for himself, Mr. Schumer, and Mr. Nadler) introduced the following bill; which was referred to the Committee on the Judiciary

## A BILL

To amend the Immigration and Nationality Act to make changes in the laws relating to nonimmigrants and immigrants.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Immigration Amend-
- 5 ments of 1993".
- 6 SEC. 2. ELIMINATION OF SUNSET FOR CERTAIN G-4 SPE-
- 7 **CIAL IMMIGRANT PROVISIONS.**
- 8 (a) IN GENERAL.—Section 101(a)(27)(I)(iii)(II) of
- 9 the Immigration and Nationality Act (8 U.S.C

1	1101(a)(27)(l)(iii)(l1)) is amended by striking "before
2	January 1, 1993, and".
3	(b) Conforming Amendments.—Section
4	101(a)(27)(I) of such Act is further amended by striking
5	"or six months after the date of the enactment of the Im-
6	migration Technical Corrections Act of 1988, whichever
7	is later" each place it appears.
8	(c) Effective Date.—The amendments made by
9	this section shall take effect on the date of the enactment
10	of this Act.
11	SEC. 3. SPECIAL IMMIGRANT STATUS AND NONIMMIGRANT
12	STATUS FOR CERTAIN USIA EMPLOYEES.
13	(a) Special Immigrant Status.—
14	(1) IN GENERAL.—Section 101(a)(27) of the
15	Immigration and Nationality Act (8 U.S.C.
16	1101(a)(27)) is amended—
17	(A) by striking "or" at the end of subpara-
18	graph (J),
19	(B) by striking the period at the end of
20	subparagraph (K) and inserting "; or", and
21	(C) by adding at the end the following new
22	subparagraph:
23	"(L)(i) an immigrant who the Director of the
24	United States Information Agency certifies to the
25	Attorney General (I) possesses foreign language

- skills essential to the Agency's broadcasting activities, and (II) is employed, and has been employed for 1 year, by the Agency in the United States in a capacity requiring the utilization of such skills, and (ii) the spouse or child of such an immigrant if accompanying or following to join the immigrant.".
  - (2) Numerical limitation for special immigrants status.—Section 203(b)(4) of the Immigration and Nationality Act (8 U.S.C. 1153(b)(4)) is amended by inserting before the period at the end the following: "and of which not more than 150 shall be available in fiscal year 1994, and not more than 50 shall be available in any subsequent fiscal year, to special immigrants described in section 101(a)(27)(L)(i)".
  - (3) PETITIONING PROCESS FOR SPECIAL IMMI-GRANT STATUS.—Section 204(a)(1)(E) of the Immigration and Nationality Act is amended—
- 19 (A) in clause (i), by inserting "or 20 101(a)(27)(L)" after "101(a)(27)(D)", and
- 21 (B) by adding at the end the following new clause:
- "(iii) In the case of an alien seeking classification as 24 a special immigrant described in section 101(a)(27)(L),

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upon receipt of a certification described in such section issued by the Director of the United States Information Agency if the alien is otherwise admissible.". 3 4 (4) One-time waiver of foreign residence 5 REQUIREMENT FOR CURRENT EMPLOYEES SEEKING 6 ADJUSTMENT TO SPECIAL IMMIGRANT STATUS.— 7 Section 212(e) of the Immigration and Nationality Act shall not apply with respect to the adjustment 8 of status (under section 245 of such Act) of an alien 9 if— 10 11 (A) on or before the date of the enactment of this Act and at the time of filing the applica-12 13 tion for adjustment of status, the alien has the 14 status of a nonimmigrant described in section 101(a)(15)(J) of such Act, and 15 16 (B) the alien qualifies as a special immi-17 grant under section 101(a)(27)(L)(i) of such 18 Act. 19 (5) USIA BASIC AUTHORITIES.—Section 804(1) 20 of the United States Information and Educational Exchange Act of 1948 (22 U.S.C. 1474(1)) is 21 22 amended by inserting "or as special immigrants 23 under section 101(a)(27)(L) of that Act (8 U.S.C. 24 1101(a)(27)(L))" after "(8 U.S.C. 1101(a)(15))". 25

(b) Nonimmigrant Status.—

1	(1) In general.—Section 101(a)(15) of the
2	Immigration and Nationality Act (8 U.S.C.
3	1101(a)(15)) is amended—
4	(A) by striking "or" at the end of subpara-
5	graph (Q);
6	(B) by striking the period at the end of
7	subparagraph (R) and inserting "; or"; and
8	(C) by adding at the end the following new
9	subparagraph:
10	"(S) an alien who—
11	"(i) is coming to the United States to be
12	employed by the United States Information
13	Agency if the Director of the Agency certifies to
14	the Attorney General that (I) the alien pos-
15	sesses foreign language skills essential to the
16	Agency's broadcasting activities, and (II) the
17	Agency is unable to find equally qualified work-
18	ers in the United States who are authorized to
19	engage in such employment, or
20	"(ii) is the spouse or child of an alien de-
21	scribed in clause (i) and is accompanying or fol-
22	lowing to join the alien.".
23	(2) Conditions and Limitations.—Section
24	214 of such Act (8 U.S.C. 1184) is amended by add-
25	ing at the end the following new subsection:

"(j)(1) The number of aliens who may be admitted 1 as (or otherwise be provided the status of) a nonimmigrant under section 101(a)(15)(S)(i) in any fiscal year may not 3 4 exceed 50. No alien who may be admitted as such a nonimmigrant under such section but for such numerical limitation may be admitted (or otherwise provided the status of) a nonimmigrant under section 101(a)(15)(J). "(2) The period of authorized status as a non-8 immigrant under section 101(a)(15)(S) shall not exceed 10 5 years. 11 "(3) Nonimmigrants described in section 12 101(a)(15)(S)(ii) shall be granted authorization to engage in employment in the United States and be provided an 'employment authorized' endorsement or other appro-14 15 priate work permit.". (c) Effective Date.—The amendments made by 16 this section shall take effect on October 1, 1993. SEC. 4. FOREIGN ADOPTED CHILDREN. 19 (a) Expansion in Classification of Children.— 20 (1) IN GENERAL.—Section 101(b)(1)(F) of the 21 **Immigration** and Nationality Act (8 U.S.C. 22 1101(b)(1)(F)) is amended— (A) by striking "who is an orphan" and all 23 that follows through "emigration and adoption" 24

and inserting "(i) who is an orphan because of

the death or disappearance of both parents, (ii)
who has been abandoned by both parents or by
the surviving parent, or (iii) for whom both parents have (or the surviving parent has) in writing irrevocably released (whether to a public agency or directly to a prospective adoptive parent) the child for emigration and adoption",
and

- (B) by striking "abroad".
- 10 (2) ADOPTION OF CHILDREN FROM CERTIFIED
  11 FOREIGN STATES.—Section 204 of such Act (8
  12 U.S.C. 1154) is amended by adding at the end the
  13 following:
- "(h)(1) In the case of an alien who has been made eligible for emigration and adoption under the laws of a foreign state certified under paragraph (2), the alien shall be deemed to be described in clause (i), (ii), or (iii) of section 101(b)(1)(F).
- for purposes of paragraph (1) if the Secretary of State, in consultation with the Attorney General, determines that the foreign state meets the standards specified in para-

"(2)(A) A foreign state is considered to be certified

- 23 graph (3) with respect to the adoption of a child for place-
- 24 ment abroad.

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- 1 "(B) The Secretary of State shall revoke the certifi-
- 2 cation of a foreign state previously made under subpara-
- 3 graph (A) if the Secretary determines that the state no
- 4 longer meets the standards specified in paragraph (3).
- 5 "(C) The Secretary of State, in consultation with the
- 6 Attorney General, shall review and determine, by not later
- 7 than 1 year after the date of the enactment of this sub-
- 8 section and at least every 2 years thereafter, whether each
- 9 of at least the 10 principal foreign states (from which chil-
- 10 dren described in section 101(b)(1)(F) are being adopted)
- 11 meets the standards specified in paragraph (3).
- 12 "(3) The standards specified in this paragraph for
- 13 a foreign state, with respect to the adoption of a child
- 14 for placement abroad, are that the foreign state provides
- 15 for the following:
- 16 "(A) The adoption of a child for placement
- abroad is not permitted except under the cir-
- cumstances described in any of clauses (i) through
- 19 (iii) of section 101(b)(1)(F) and the foreign state
- 20 makes it a crime to kidnap or sell a child.
- 21 "(B) The foreign state has reliable means of
- ascertaining a child's identity and the identity of the
- child's parents.
- "(C) In the case of a child alleged to be an or-
- 25 phan because of the death or disappearance of both

- parents or alleged to have been abandoned by both parents or by the surviving parent, the foreign state makes reasonable efforts to identify the child's parents and to determine whether such parents are alive and their whereabouts.
  - "(D) If the child is not an orphan because of the death or disappearance of both parents and has not been abandoned by both parents or by the surviving parent, biological (and any prior adoptive) parents are provided (i) notice of the adoption proceedings, (ii) an opportunity to contest the adoption, (iii) notice of the permanent and irrevocable nature of the adoption, and (iv) notice that upon the adoption any derivative immigration rights that the parents may have had through the child will be extinguished.
- 17 "(4) The Secretary of State shall cause to be pub-18 lished in the Federal Register—
- 19 "(A) periodically a list of foreign states certified 20 under paragraph (2), and
- 21 "(B) notice of any revocation effected under 22 paragraph (2)(B).".
- 23 (3) Increase in maximum age for adop-24 tion.—

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1	(A) In General.—Section $101(b)(1)$ of
2	such Act (8 U.S.C. 1101(b)(1)) is amended by
3	striking ''sixteen'' in subparagraphs (E) and
4	(F) and inserting "eighteen".
5	(B) Conforming amendment.—Section
6	341(c)(2)(B) of such Act (8 U.S.C.
7	1452(c)(2)(B)) is amended by striking "16
8	years" and inserting "18 years".
9	(b) Criminal Penalty for Buying Children.—
10	(1) In General.—Title 18 of the United
11	States Code is amended by inserting after chapter 7
12	the following new chapter:
13	"CHAPTER 8—CHILD BUYING
IJ	
13	"Sec. "131. Buying of children.
	"\$131. Buying of children  "\$131. Buying of children
14 15	"\$131. Buying of children  "\$131. Buying of children
14 15 16	<ul><li>"\$131. Buying of children</li><li>"\$131. Buying of children</li><li>"Whoever is a citizen or national of the United States</li></ul>
14 15 16	<ul><li>"\$131. Buying of children</li><li>"\$131. Buying of children</li><li>"Whoever is a citizen or national of the United States and purchases for anything of value the custody or control</li></ul>
14 15 16	"31. Buying of children "\$131. Buying of children "Whoever is a citizen or national of the United States and purchases for anything of value the custody or control of a person who—
14 15 16 17	"131. Buying of children  "\$131. Buying of children  "Whoever is a citizen or national of the United States and purchases for anything of value the custody or control of a person who—  "(1) is under the age of 18 years; and
14 15 16 17 18	"\$131. Buying of children  "Whoever is a citizen or national of the United States and purchases for anything of value the custody or control of a person who—  "(1) is under the age of 18 years; and "(2) is an alien; with the intent to establish lawful permanent residency for
14 15 16 17 18 19	"\$131. Buying of children  "Whoever is a citizen or national of the United States and purchases for anything of value the custody or control of a person who—  "(1) is under the age of 18 years; and "(2) is an alien; with the intent to establish lawful permanent residency for
14 15 16 17 18 19 20	"\$131. Buying of children  "Whoever is a citizen or national of the United States and purchases for anything of value the custody or control of a person who—  "(1) is under the age of 18 years; and  "(2) is an alien; with the intent to establish lawful permanent residency for such alien, or attempts to do so, shall be fined under this

1	by inserting after the item relating to chapter 7 the
2	following new item:
	<b>*8. Child buying</b>
3	(c) Effective Dates.—
4	(1) In general.—
5	(A) The amendments made by subsection
6	(a) shall take effect on the first day of the first
7	month beginning more than 90 days after the
8	date of the enactment of this Act.
9	(B) The amendments made by subsection
10	(b) shall take effect on the date of the enact-
11	ment of this Act.
12	(2) Publication of foreign state list.—
13	The Secretary of State shall first provide for the
14	publication of a list of the foreign states certified
15	under section 204(h)(2) of the Immigration and Na-
16	tionality Act (as added by the amendment made by
17	subsection $(a)(2)$ ) by not later than 1 year after the
18	date of the enactment of this Act.
19	SEC. 5. PERMANENT RESIDENT STATUS FOR REFUGEES AD-
20	MITTED TO THE UNITED STATES.
21	(a) In General.—Section 209 of the Immigration
22	and Nationality Act (8 U.S.C. 1159) is amended—
23	(1) by amending the heading to read as follows:

1	"PERMANENT RESIDENT STATUS FOR REFUGEES;
2	ADJUSTMENT OF STATUS FOR ASYLEES";
3	(2) by amending subsection (a) to read as
4	follows:
5	"(a) Any alien admitted to the United States under
6	section 207 shall be regarded as lawfully admitted to the
7	United States for permanent residence as of the date of
8	arrival into the United States."; and
9	(3) in subsection (c), by striking "this section"
10	and inserting "subsection (b)".
11	(b) CLERICAL AMENDMENT.—The item in the table
12	of contents relating to section 209 of such Act is amended
13	to read as follows:
	"Sec. 209. Permanent resident status for refugees; adjustment of status for asylees.".
14	(c) Effective Date.—The amendments made by
15	this section shall apply to aliens admitted to the United
16	States under section 207 of the Immigration and Nation-
17	ality Act before, on, or after the date of the enactment
18	of this Act.
19	SEC. 6. ALIEN WITNESS COOPERATION.
20	(a) Establishment of New Nonimmigrant Clas-
21	SIFICATION.—Section 101(a)(15) of the Immigration and
22	Nationality Act (8 U.S.C. 1101(a)(15)) is amended—
23	(1) by striking "or" at the end of subparagraph
24	(R).

1	(2) by striking the period at the end of sub-
2	paragraph (S) and inserting "; or", and
3	(3) by adding at the end the following new sub-
4	paragraph:
5	"(T) subject to section 214(j), an alien—
6	"(i) who the Attorney General determines
7	(I) is in possession of critical reliable informa-
8	tion concerning a criminal organization or en-
9	terprise, and (II) is willing to supply such infor-
10	mation to Federal or State law enforcement au-
11	thorities or a Federal or State court of law, and
12	"(ii) whose presence in the United States
13	the Attorney General determines is essential to
14	the success of an authorized criminal investiga-
15	tion or the successful prosecution of an individ-
16	ual involved in the criminal organization or en-
17	terprise,
18	and the spouse and minor children of the alien if ac-
19	companying, or following to join, the alien.".
20	(b) Conditions of Entry.—
21	(1) Waiver of grounds for exclusion.—
22	Section 212(d) of such Act (8 U.S.C. 1182(d)) is
23	amended by inserting at the beginning the following
24	new paragraph:

- 1 "(1) The Attorney General may, in his or her discre-
- 2 tion, waive the application of subsection (a) (other than
- 3 paragraph (3)(E) thereof) in the case of a nonimmigrant
- 4 described in section 101(a)(15)(T), if the Attorney Gen-
- 5 eral deems it in the national interest. Any such waiver
- 6 shall be deemed a waiver of any comparable ground for
- 7 deportation under section 241(a)(1)(A).".
- 8 (2) Numerical limitations; period of ad-
- 9 MISSION; ETC.—Section 214 of such Act (8 U.S.C.
- 10 1184) is amended by adding at the end the following
- 11 new subsection:
- "(k)(1) The number of aliens who may be provided
- 13 a visa as nonimmigrants under section 101(a)(15)(T) in
- 14 any fiscal year may not exceed 100.
- 15 "(2) No alien may be admitted into the United States
- 16 as such a nonimmigrant more than 5 years after the date
- 17 of the enactment of this subsection.
- 18 "(3) The period of admission of an alien as such a
- 19 nonimmigrant may not exceed 3 years. Such period may
- 20 not be extended by the Attorney General.
- 21 "(4) As a condition for the admission, and continued
- 22 stay in lawful status, of such a nonimmigrant, the non-
- 23 immigrant (A) shall report not less often than quarterly
- 24 to the Commissioner such information concerning the
- 25 alien's whereabouts and activities as the Attorney General

- 1 may require, (B) may not be convicted of any criminal
- 2 offense in the United States after the date of such admis-
- 3 sion, and (C) must have executed a form that waives the
- 4 nonimmigrant's right to contest, other than on the basis
- 5 of an application for withholding of deportation, any ac-
- 6 tion for deportation of the alien instituted before the alien
- 7 obtains lawful permanent resident status.
- 8 "(5) The Attorney General shall submit a report an-
- 9 nually to the Committees on the Judiciary of the House
- 10 of Representatives and of the Senate concerning (A) the
- 11 number of such nonimmigrants admitted, (B) the number
- 12 of successful criminal prosecutions or investigations re-
- 13 sulting from cooperation of such aliens, (C) the number
- 14 of such nonimmigrants whose admission has not resulted
- 15 in successful criminal prosecution or investigation, and
- 16 (D) the number of such nonimmigrants who have failed
- 17 to report quarterly (as required under paragraph (4)) or
- 18 who have been convicted of crimes in the United States
- 19 after the date of their admission as such a non-
- 20 immigrant.".
- 21 (3) Prohibition of Change of Status.—
- 22 Section 248(1) of such Act (8 U.S.C. 1258(1)) is
- amended by striking "or (K)" and inserting "(K), or
- 24 (T)".

(c) Adjustment to Permanent Resident Sta-1 2 TUS.— 3 (1) IN GENERAL.—Section 245 of such Act (8) U.S.C. 1255) is amended by adding at the end the 5 following new subsection: 6 "(h)(1) If, in the opinion of the Attorney General— "(A) a nonimmigrant admitted into the United 7 8 States under section 101(a)(15)(T) has supplied in-9 formation described in clauses (i) and (ii) of such 10 section, and "(B) the provision of such information has sub-11 stantially contributed to the success of an authorized 12 criminal investigation or the successful prosecution 13 14 of an individual described in clause (ii) of such sec-15 tion, the Attorney General may adjust the status of the alien 16 (and the spouse and child of the alien if admitted under 17 such section) to that of an alien lawfully admitted for permanent residence if the alien is not described in section 19 20 212(a)(3)(E). 21 "(2) Upon the approval of adjustment of status under paragraph (1), the Attorney General shall record the alien's lawful admission for permanent residence as of the date of such approval and the Secretary of State shall reduce by one the number of visas authorized to be issued

- 1 under sections 201(d) and 203(b)(4) for the fiscal year
- 2 then current.".
- 3 (2) EXCLUSIVE MEANS OF ADJUSTMENT.—Sec-
- 4 tion 245(c) of such Act (8 U.S.C. 1255(c)) is
- 5 amended by striking "or" before "(4)" and by in-
- 6 serting before the period at the end the following: ";
- or (5) an alien who was admitted as a nonimmigrant
- 8 described in section 101(a)(15)(T)".
- 9 (d) Extending Period of Deportation for Con-
- 10 VICTION OF A CRIME.—Section 241(a)(2)(A)(i)(I) of such
- 11 Act (8 U.S.C. 1251(a)(2)(A)(i)(I)) is amended by insert-
- 12 ing "(or 10 years in the case of an alien provided lawful
- 13 permanent resident status under section 245(h))" after
- 14 "five years".
- 15 SEC. 7. TEMPORARY NONIMMIGRANT STATUS FOR ALIEN
- 16 SPOUSES AND CHILDREN OF CITIZENS.
- 17 (a) IN GENERAL.—Section 101(a)(15) of the Immi-
- 18 gration and Nationality Act (8 U.S.C. 1101(a)(15)), as
- 19 amended by sections 3(b)(1) and 6(a) of this Act, is
- 20 amended—
- 21 (1) by striking "or" at the end of subparagraph
- 22 (S);
- 23 (2) by striking the period at the end of sub-
- paragraph (T) and inserting "; or"; and

- (3) by adding at the end the following new sub-1 2 paragraph: "(U) an alien, and the children of the alien if 3 4 accompanying or following to join the alien, who is 5 the spouse of a citizen of the United States.". 6 (b) Conditions and Limitations.—Section 214 of such Act (8 U.S.C. 1184), as amended by sections 3(b)(2) 8 and 6(b)(2) of this Act, is amended by adding at the end the following new subsection: 10 "(1)(1) The period of authorized status as a nonimmigrant under section 101(a)(15)(U) shall terminate— "(A) 3 months after the date of obtaining such 12 status, unless the citizen spouse (or in the case of 13 a child, citizen parent) has filed a classification peti-14 15 tion under section 204(a) for classification of the 16 nonimmigrant as an immediate relative, or 17 "(B) if such a petition is filed on a timely basis, 18 after the end of such period as the Attorney General 19 determines to be sufficient to permit the filing of an 20 application for an immigrant visa, or an application for adjustment of status to that of an alien lawfully 21 22 admitted for permanent residence, on behalf of the nonimmigrant and, if such an application is filed, 23
- the final disposition of such an application.

- 1 The Attorney General may not extend the 3-month period
- 2 of authorized status under subparagraph (A).
- 3 "(2) Nonimmigrants described in section
- 4 101(a)(15)(U) shall be granted authorization to engage in
- 5 employment in the United States and be provided an 'em-
- 6 ployment authorized' endorsement or other appropriate
- 7 work permit.".
- 8 (c) Restrictions on Adjustment of Status.—
- 9 (1) ADJUSTMENT TO PERMANENT RESIDENT
- 10 STATUS ONLY ON BASIS OF CITIZEN IMMEDIATE
- 11 RELATIVE PETITION.—Section 245(d) of such Act (8
- 12 U.S.C. 1255(d)) is amended by adding at the end
- the following new sentence: "The Attorney General
- may not adjust, under subsection (a), the status of
- 15 a nonimmigrant alien described in section
- 16 101(a)(15)(U) who is the spouse of a citizen (or
- child of such a spouse) except on the basis of a peti-
- tion filed by such citizen under section 204(a) to
- 19 classify the alien as an immediate relative of the citi-
- 20 zen.''.
- 21 (2) No change of nonimmigrant status
- FROM U NONIMMIGRANT STATUS.—Section 248(1) of
- such Act (8 U.S.C. 1258(1)) is amended by striking
- 24 "(K), or (T)" and inserting "(K), (T), or (U)".